| STME UR BOUTI'CAROLTNA | ) | SETI'LEMENTA AGMEMAENT |
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'This ancemen is made this 13y Hery ot Tobury, 2003.

 Laminomoulal Conrty (SCDHEC).

## Recitala





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WHEREAS, Mofce conmenced an action in Lincuit Court neeking issuante of a pemait

 2011-CP-07-00944.

 intavenors") were pernithed to intervene in the lifigation.

WHEREAS, The Honorable Thomas Kemmerlin Ir. insued an Order on May 2, 2002,

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WHELCESS, the chate was apmaded to the Court of Appeads, med the mation was certilital (o) he Soud, Curolian Supreiuc Comi. For decision on Sugugi 2, 2002.

WHEREAS, the parties to this agrement seck to teach a seflemon of all theit contruperuits, including a resohtion of all chams and combenchams in the ubvereferented achon: and :
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 wil provido ofl-site mitigution tior the impact to the 7.31 acies of wellands as shown on lixhibit A hy phacing a conservation oasement or deed restriction on a 189.2 acre tract of husd located in Whe Big Sallechatchio kiver busin and localed in Humpton and Culloton Conntics, which is known us . Io Rushard B. Lithudon tasut and is more particulurly ohown on Exhibil Diathached hereto and incoppuated herein.
4. Stommate Pemil Restricions: SCDTHC will nol icquire any additiunal wethand buffers or sefbacks autside of the 8.77 acre proservalion bumdary at ahown on Exhibil. A. SCDIIEC funther agrees that no additional conditions will be placel on the proposed
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 whives any claious mud canses of ablion uscrted in their Complaint. Nofoce and its partuers also nh:ee to waive any clams for costs or attorneys feer as a result of his controversy.










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BOARD：
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Glean A，Mabel
Colettian E，Buckhousce MD

October 27， 2005

VIA．FAX \＆UTS．MAIL
Sherwood Fender
1509 King Stet
Beaufort，SC 29902
RE：Tony Poster et al．v．DHEC，settlement agreement
Dear Mr．Fender：
I have been unable to get in touch with Mr．Chandler．However，the agency will approve the restrictive covenant if the following changes are made：
Section 2．Property Uses：any activity on or use of the Property inconsistent with the terms and purposes of this Covenants is prohibited．No alteration of the property shall be allowed except for the following：

2．1 Transfer．．．．
2．2 Developenent．No development activity hall be permitted except for erection of one（1） residential house and a road to access the residence along with the installation of utilities to service one house．The total area of disturbance，not including the road，is limited to 0.5 acres． This includes landscaping and clearing．

2．3 Recreation ．．
why do you need a＂reserved rights＂section？
You will peed to contact Jimmy．Chandler as well．

ce：Jimmy Chandler
SOUTHENKOE．INA DEPARTMENT OFHEALTGANDENVIRONMENTAL CONTROL Office of General Counsel


# FINGER, FRASER \& ANDREWS, P.A. <br> Northridge Professional Center <br> 11 Palmetto Parkway, Suite 101 <br> Post Office Box 24005 <br> Hilton Head Island, SC 29925-4005 <br> Telephone No.: (843) 681-7000 <br> Facsimile No.: (843) 681-8802 <br> E-Mail Address: mailbox@fingerlaw.com 

Terry A. Finger Denson H. Fraser, Jr. Anne C. Marscher

Arthur F. Andrews of counsel

## TELEFAX TRANSMITTAL COVER SHEET

DATE:
October 27, 2005
PAGES:

FAX NO.:
(203) 562-1240

MESSAGE TO:
MESSAGE FROM: Terry A. Finger, Esquire
RE: Franklin Construction, LLC

THIS FACSIMILE MAY CONTAIN CONFIDENTLAL OR PRIVILEGED INFORMATION AND IS INTENDED ONLY FOR THE RECIPIENT NAMED ABOVE. RECEIPT OF THIS TRANSMISSION BY ANY PERSON OTHER THAN THE INTENDED RECIPIENT DOES NOT CONSTITUTE PERMISSION TO EXAMINE, COPY, OR DISTRIBUTE THE ACCOMPANYING MATERIAL. IF YOU RECEIVE THIS FACSIMILE IN ERROR, PLEASE NOTIFY US BY TELEPHONE AND RETURN THE ORIGINAL TO US BY MAIL.

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October 24, 2005

VIA FAX \& U.S. MAII
Sherwood Fender
1509 King Street
Beaufort, SC 29902
RB: Tony Porter ot al. v. DHEC, settiement agreement
Dear Mr. Feinder:
Thank you for your call on Friday. As we discussed, the Department is doing all it can to help you fulfill your obligations under the Settiement Agreement, which include the reconding of a restrictive covensnt. I have forwarded your most reosut draft to Jimmy Chandler, counsel for the Coastal Conservation League, as I was unsure as to whether you had done sa, I spoke with him last week and he is reviewing the draf. The Department will respond as quiekly as possible with comments, hopefuilly in the rext few days. Please give me a cail should youl have questions.


# SMITH，BUNDY，BYBLE \＆BARNETF，PC． <br> ATJORNEYS AT LAW <br> hap chuck bawley houlizaka SUI＇t 1（W，BUH，DHVG POS＇OBMCE HOX $152^{2}$ <br> WCUMTIPLEASANT；SC 29465－1542 （ 843 ）BH1－1623 <br>  

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10．HOX（5in） CAMDEN，SC 2MTIU


January 15， 2003

Lestie Stidham，Esq．
Chief Counse！
OCRM DIV．OF SCDHEC
1362 McMillan Ave．，S． 400
Charleston，SC 29405
Re：Tony Porter，Bennett McNeil，Sherwood Fender，d／b／a McFee，L．L．P．， Respondents－vs－South Carolina Deparment of Health and Envirommental Control and South Carolina Coastal Conservation League，Sierra Club，Soulh Carolina Wildlife Federation，and League of Women Voters of Georgetown Countý，Appellants．
Trial Court Case No．2001－CP－07－944
Dear Lestie：
This letter will serve to confirm the terms and the conditions of the settement reached between Tony Porter，Bennelt McNeil，Sherwood Fender＂，d／b／a MclFee， L．L．P．and the OCRM Division of SCDHEC．

1．The OCRM Division of SCDHEC will issue a Stormwater Management permit to the plaintiffs which will allow the plaintiffs to impact 7.31 acres of isolated freshwater wellands as shown on a drawing of the propertyprepared by Andrews Engineering Co．，Inc．dated November 25，2002，a copy of which is altached hereto and incorporated herein as Exhibit＂ A ＂．

2．The plaintiffs，Tony Porter，Bennell McNeil，Sherwood Fender，d／b／a McFee， L．L．P．agree to preserve 7.33 acres of isolated freshwater wellands and provide 1.44 acres of upland buffer around a portion of the preserved 7.33 acres of isolated freshwater wettands for a total welland preservation area of 8.77 acres，as more particularly shown on Exhibit＂$A$＂attached herelo．

3．The OCRM Division of SCDHEC will not require any additional welland buffers or．setbacks outside of the 8.77 acre preservation boundary as shown on Exhibit＂$A$＂．

## Parge 2

4. The OCRM Division of SCDHEC agrees that no additional conditions will be pleced on the proposed development outside of the 8.77 boundary as shown on Exhibit " $A$ " except that the proposed development of the overall trach containing 92.45 acres shall comply wilh the SCDHEC's Slomwater Management and Erosion Control Standards.

1i. E. The plainliffs will provide ofl-site mitigation for the impach to the 7.31 anes of wellands as shown on Exhibil "A" by placing a conservalion easement or deed restriction on a 189.2 acre tract of land located in the BIg Salkehatichie River basin and localed in Hampton and Colleton Counties which is known as the Richard B. Herndon Tract and is more parlicularly shown on Exhibil "B" altached herelo and incorporaled herein.
6. 'The plaintiffs will waive any claim which they may have to atlomeys' fees or any claim which they may have arising under the constitutions of the United States of America and the State of South Carolina for a temporary taking of the plainliffs' property.
7. The plaintiffs will also consent to any motion of the OCRM Division of SCDHEC which seeks to vacale the Orders of the Honorable Thomas Kemmerlin, Jr., dated May 1, 2002 and June 14, 2002 from which the appeal was laken.

It is expressly agreed and underslood that the tems and the condilions of the sellement as aforesaid is binding only on Tony Porter, Bennelt McNeil, Sherwood Fenderd/b/a McFee, L.L.P and the OCRM Division of SCDHEC and does not affect the rights, if any, ofthe intervgnors, South Carolina Coastal Conservation League, Giera club, suulh Carolina Wildife Federation, and League of Women Volers of


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'This agemen is made this 13ythay of Fobumy, zo03.

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## Recitals


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WFEREAS, MGFLe commenced an achon in Lincuit Court neeking issuante of a pemit anc rolated relief. The chase was caprionced Tony Pouler; Bemmetr MicNeil aud Sherwoud Fénder, Wh'u Molice, Lha' v. South Carolian Department of Lealth aud Envimmental Cumol, Case No. 20111-CPL07-00944.

 intavenors") were pernithed to interveue in the lifigation.

WHEREAS, The Honorable Thomas Kemmerlin Ir. issued an Order on May 2, 2003, unciening thai SCDHEC issuc the permit, along with other relief, incluting a declatimion that the
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 to the Souta Curolina Suprene Comu. For decision on Augugit 2, 2002.

TWEREEAS, the parties to this agreement seok to reach a sembencot of all theit contrupernits, including a resohtion of all chams and combenchams in the ubuveneferenced achou: and $:$


Exhibit "B"


## DEPARTMENT OF THE ARMY <br> EHARLEGTON DISTRICT, CORPS OF ENGINEERS <br> at a Hagaed Avenue <br> CHARLEBTON, SOUTH CAROLINA 20403.5107

REPLY TO ATTENTION OF

March 22, 2001
Regulatory Division

Mr. Ken Soak
Sabina \& Waters, Incorporated
Post Office Box 1072
Summerville, South Carolina 29484


Dear Mr. Smock:
Inner or recent United States Supreme Court rulings regarding the limits of Army Corps risdiction In wetland areas, this later is intended to inform you that this office has terminated action concerning your unauthorized placement of fill material on a 82.45 -acre tract off Burnt Skurch Road, Beaufort County, South Carolina.

However, a file of all pertinent information relevant to this matter has been made a part of our permanent records, and you are cautioned that any future work in waters of the United States will require a Department of the Army permit. In the future, If you are uncertain as to which areas or types of work require Department of the Army permit, it is strongly recommended that you contact this office for any assistance it might offer.

A copy of this letter has been forwarded to the agencies listed below for their information.
If you have any questions concerning this meter, please contact Mr. Paul F. Hinchelff of our Environmental Assessment and Enforcement Branch at 843-329-8044,


## Copies Furnished:

South Carolina Department of Health and Environmental Control
Office of Ocean and Coastal Resource Management
1382 McMillan Avenue, Sulla 400
Charleston, South Carolina 29405
Mr. Mlahael Wylie
U.S. Environmental Protection Agency

Region IV, Wetlands Protection Section
613
 81 Forsyth Street

November 30, 1998

Mr. Lewis Shaw<br>Deputy Commissioner<br>Environmental Quality Control<br>SC Deparment of Health and Environmental Control<br>2600 Bull Street<br>Columbia, South Carolina 29201

Dear Mr. Shaw:
My company, Sabine \& Waters, Inc, in light of the recent Wilson Case and Tullock Ruling, has some questions conceming SCDHEC/OCRM jurisdiction over activities not regulated by the US Amy Corps of Engineers (USACE).

It is our understanding that the Wilson Case ruling removed isolated wetlands from USACE jurisdiction. Under that ruling, the Charleston District USACE is no longer exerting jurisdiction over wetlands that are considered isolated, have no surface connection to a tributary, are greater than 800 feet from a tributary, and have no apparent interstate commerce connection. Areas that meet those basic conditions are considered not jurisdictional and activities conducted in non-jurisdictional areas are not subject to regulation by the USACE. In other words the USACE does not require and will not issue a permit for activities in areas they do not regulate. Additionally, under the Tullock Ruling, excavation in wetlands, as long as certain conditions are met, is not a regulated activity.

Discussions with OCRM in Charleston resulted in the conclusion that any activity, regulated or not regulated by the USACE, conducted in any wetland, jurisdictional or not jurisdictional, without proper authorization will be considered in violation of the Coastal Zone Management Program (CZMP). If OCRM deems the project in violation because of impacts to non-jurisdictional wetlands, then no state certification or permit will be issued for the project until it is considered in compliance with the CZMP. If the activity is conducted in a non- jurisdictional wetland and the USACE does not require a permit, then the activity will be reviewed by OCRM and a decision will be made if whether or not the activity would have previously been considered consistent under the CZMP, If the activity would have been considered consistent before the change in wetiand jurisdictional status, but no USACE pemit is required, then mitigation must still be provided before the project can proceed. If the project would not have been considered consistent before the change in wetiand jurisdictional status, then no state pemit or certification will be issued for the project

Mr. Lewis Shaw
November 30, 1998
Page 2
until it is considered in compliance with the CZMP. OCRM is conducting "business as usual" regardiess of any decision by the USACE. Wetland impacts, regardless of current jurisdictional status, will require mitigation before any state permit will be issued by OCRM. After a conversation with DHEC in Columbia, we understood that if the USACE considers a wetland not jurisdictional, then DHEC will consider the wetland not jurisdictional and will not require mitigation for impacts to non-jurisdictional areas.

We are requesting guidance from your office on how to advise or explain to our clients why they have to provide mitigation for impacts to non-jurisdictional areas in the coastal counties but they do not have to provide mitigation for impacts to nonjurisdictional areas outside of the coastal counties. Our clients want to know if the USACE considers an area not jurisdictional and does not require and will not issue a permit, why and under what authority is OCRM requiring mitigation. If the area is not a jurisdictional wetiand why is OCRM regulating it under the CZMP. Does the USACE decision and ruling only apply to areas outside the coastal counties or is it to be considered statewide? The USACE is not requiring a delineation or a survey of nonjurisdictional areas. The USACE only wants an approximation of non-jurisdictional areas on a plat. If the USACE does not require a delineation or survey of non-jurisdictional wetlands, is OCRM going to require a delineation and survey? Is OCRM going to verify the delineation of non-jurisdictional wetlands? If OCRM is not going to verify delineations of non-jurisdictional wetlands and the USACE is not requiring a delineation or survey, who makes the decision about project consistency under the CZMP. Finally, is OCRM going to require surveys of non-jurisdictional wetlands to determine mitigation requirements?

We appreciate your attention to this matter and look forward to you response so we can advise our clients.

Sincerely,

Kenneth Smoak
Director, Environmental Services


OFFICE OF OCEAN AND COASTAL RESOURCE MANAGEMENT
Telephone（803）898．3900 Fax 898.3942

2600 Bull Strest
Colimbia，SC 29201－1708
COMMISSIONER：
Douglie E Aryant
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BOARD：
Jom H．Burtis Chiman

Wriliem M．Huth，J．，MD
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# RECEIVED 

JAN 291999

January 27， 1999
DHEC
DEFICE OF GENERAL COUNSEX：

Kenneth Smoak
Sabine \＆Waters
P．O．Box 1072
Sunmerville，SC 29484

Re：Isclated wetlands
Dear Mr．Smaak，
You have asked about the basis for coastal zone consistency determinations where the Corps of Engineers declines to exercise jurisdiction．As you point out，the Corps of Engineers in South Carolina does not require Federal permity for activities impacting isolated wetlands more than one－half mile from surface waters of the United States．

After roview of the cascs you cited and discussion with＇staff，I can provide the following information．I would like to address your questions in two parts．

First，OCRM administers the Coastal Zone Management Plan pursuant to legisiative directives set forth in SC Code Sections 48－39－10 et seq．The Corps of Enginears administers the Federal Clean Water Act pursuant to 33 U．S．C．Sections 1251 et seq，There is a fundamental difference between the source of the Corps＇authority．and that of OCRM． Although，as you point out，the Corps may not be requiring permits for activities in isolated wetlands because of the Frilson ruling，there are other permitting programs based solely on state law for which coastal zone consistency is required．Specifically，stormwater control is required by the South Carolina Stomwater Marngement and Sediment Reduction Act， Code Sections 48－14－10 et seq，Maintenance of water quality，including it the narrative standards found in R．61－68，is required by the South Caroiisi Pollution Control Act，Code Sections 48－1－60 and－80．The Coastal Zone Management Plan requires a consistency determination for any activity impacting wetlands in the eight coastal counties，and this does not turn on

PLAINTIFF＇S \％EXHIBIT

# Tunoct, C/V. No. C9ф-713-CNV-5-Bo (E.V.w.ん./77, U.S.V. WILSON, 133 F.38251 (4thCR.1997) 



Office of Ocean and Coastal
Resource Management
1362 McMillan Avenue, Suite 400
Charleston, SC 29405
(843) 744-5838 FAX (843)744-5847

MEMORANDUM
To: Engineers and Wetland Consultants From: Rob Mirell Manager Federal Certification Section
Re: Impacts to metands determined to be non-rimiadictional by the Corps of Engineers Date: February 11, 1999

Toe purpose of this memo is to clarify the position of the Office of Ocean and Coastal Resource Management (OCRM), Department of Health and Environmental Control, regarding impers to wetlands determined to be non-jurisdictional by the Corps of Engineers. Our desire is to assist you in advising your clients and to resolve problems before they occur.

As a result of two recent court rulings, the Corps of Engineers is no longer requiring 404 permits for filling or excavating carson types of wetland systems. The two recent court actions, commonly known as the Wilson and Talloch decisions, relate only to Federal Section 404 permitting requirements. There appears to be a misconception that because of these court decisions no other approval are required for alterations to federally-defined, but non-jurisdictional methods. Coastal zone management policies regarding impacts to wetlands have not charged wace 1979; and many local development regulations may also govern activities in wetlands.

The South Carolina Coastal Zone Management Program, approved by the legislature in 1970, established policies that require all activities impacting ala lt, brackish and freshwater wetlands be ovaluated based upon specific policies governing the activity. This authority to review impacts to freshwater wetlands existed well before the Corps of Engineers began requiring 404 permits for impacts occurring in isolated wetlands (1986), This authority is pursuant to the State and Federal Coastal Zone Management acts rather than Section 404 of the Clean Water Act, which is the authority the Corps uses to regulate "wetinnds or waters of the U.S."

Coastal zone consistency certification is required for any development activity in the eight county coastal zone requiring a federal or state permit. All development permits issued by DHEC in the coastal zone require coastal zone consistency certification. These permits include land disturbance (stormwater and sediment control) permits, permits for
the construction of water supply and wastewater lines and facilities, landfills, alterations to the critical area, docks, larger septic systems, mining activities, and air quality.

Federal permits requiring certification are mostly Corps of Engineers' Section 404 and Section 10 permits. Permits issued by the U.S. Coast Guard and the Federal Aviation Authority are other examples. Activities that use federal grants, funds or ioan guarantees are also subject to cerrification and coastal zone consistency.

Please be certain to advise your clients that any activity subject to issuance of a federal or state permit will require that a consistency determination be issued by OCRM/DHEC. Any impact occuring on upiand or directly in wetland areas is subject to this review. Our wetand policies haye not changed, including our wetland master planning policy and mitigation poiicy. We appreciate your cooperation and assistance in getting this message out. Plesse feel free to contact Jeff Thompson or me if you have any questions.
cc: $\quad \mathrm{Mr}$. Lewis Shaw, P.E.
Mr. Crristopher L. Brookx
Mir. Steve Snydier
Mr. Joe Fermer, P.E.
MI. Jeff Thompen
S. C. Departmery of Natural Resources
U. S. Envirommemal Protection Agency
U. S. Finh and Wiidife Services

National Martino Fishories Servico
U. S. Army Corps of Engineers


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This: meternent is made this 13 theray of Tebnary, 2003.

 Lemiomuculal Comrapl (SCDHEC).

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